11 U.S.C. § 541(a)
28 U.S.C. § 1334
11 U.S.C. § 157
First Amendment
internal church governance
religious freedom
ORS 65.067
corporation sole
ORS 65.042
canon law
articles of incorporation
Religious Freedom Restoration
Act (42 U.S.C. § 2000bb et
seq)
trust beneficiaries

Tort Claimants Committee v. Roman Catholic Archbishop of Portland, Adversary No. 04-3292 Roman Catholic Archbishop of Portland, Case No. 04-37154

12/30/2005 ELP

Unpublished

Memorandum Opinion ruling on the Tort Claimants Committee's Second Restated Motion for Partial Summary Judgment and debtor's Cross-Motion for Partial Summary Judgment.

Discusses defendants' affirmative defense of lack of jurisdiction. Concludes that the bankruptcy court has jurisdiction to determine what is property of the estate, and that the First Amendment does not limit the court's jurisdiction. The determination does not require resolving issues of purely ecclesiastical matters, including religious doctrine or church governance.

The Opinion also discusses numerous religious freedom defenses, including the First Amendment limits on the resolution of church property disputes, state non-profit corporation law (including the statute authorizing the creation of corporations sole), debtor's articles of incorporation, and the Religious Freedom Restoration Act. The court concludes that none of these authorities require the court to apply internal canon law to a determination of property interests under state law.

The Opinion also discusses whether the individual parishes are entities separate from debtor, and concludes that they are not. Although canon law gives parishes separate canonical existence, it does not give them separate legal existence. Under Oregon law, unincorporated religious associations are not legal entities that can take title to real property. Because they are not separate from but are part of debtor, they do not have sufficient legal existence to be beneficiaries of trusts.

P05-12(43)

U.S. BANKRUPTCY COURT DISTRICT OF OREGON FILED

December 30, 2005

1	Below is an Opinion of the Court.	Clerk, U.S. Bankruptcy Court
1 2		
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5		PI INPO
6		Elizabeth Perris
7		U.S. Bankruptcy Judge
8		
9	UNITED STATES BANKRUPTCY COURT	
10	FOR THE DISTRICT OF OREGON	
11	In Re:	Bankruptcy Case
12	ROMAN CATHOLIC ARCHBISHOP OF) PORTLAND IN OREGON, AND SUCCESSORS,) A CORPORATION SOLE, dba the)) No. 04-37154-elp11
13		
14	ARCHDIOCESE OF PORTLAND IN OREGON,	
15	Debtor.	
16	TORT CLAIMANTS COMMITTEE,) Adv. Proc. No. 04-3292
17	Plaintiff,	/) MEMORANDUM OPINION) (TORT CLAIMANTS COMMITTEE'S
18	V.	SECOND RESTATED MOTION FOR PARTIAL SUMMARY JUDGMENT)
19	ROMAN CATHOLIC ARCHBISHOP OF) PORTLAND IN OREGON, AND SUCCESSORS,)))
20	A CORPORATION SOLE, dba the ARCHDIOCESE OF PORTLAND IN OREGON,	
21	et al.,	
22	Defendants.	
23		
24	The Roman Catholic Archbishop of Portland in Oregon, and Successors	
25	a Corporation Sole, dba the Archdiocese of Portland in Oregon ("debtor"	
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Page 1 - MEMORANDUM OPINION (TORT CLAIMANTS COMMITTEE'S SECOND RESTATED MOTION FOR PARTIAL SUMMARY JUDGMENT)

or "the Archdiocese") filed a chapter 11¹ case in 2004. The Archdiocese 1 has taken the position that, although it holds legal title to 2 approximately \$98 million in deposits and investment accounts² and an 3 extensive amount of real estate, most of that property is held in trust 4 5 and, thus, is not available to be used to pay the claims of creditors. 6 The Tort Claimants Committee ("TCC") seeks a determination in this 7 adversary proceeding that the property is property of debtor's bankruptcy 8 estate and is not subject to any interests of anyone else, and to use the 9 bankruptcy trustee's powers as a hypothetical bona fide purchaser to avoid any unrecorded interests of third parties in the disputed real 10 11 property.

12 The TCC has filed a series of motions for summary judgment, seeking a determination of various aspects of the pending proceeding. 13 It seeks 14 in this Second Restated Motion for Partial Summary Judgment a 15 determination that debtor's and other defendants' affirmative defenses of lack of subject matter jurisdiction and religious freedom are without 16 17 merit. It also seeks a declaration that debtor's "parishes and schools 18 have no legal existence separate from or independent of Debtor and do not 19 have the capacity to sue or be sued." Tort Claimants Committee's 20 Restated Second Motion for Partial Summary Judgment ¶ 4. Responses to this motion were filed by associations or groups representing the 21

¹ Unless otherwise indicated, all chapter and section references are to the Bankruptcy Code, 11 U.S.C. §§ 101-1330.

This total comes from the amounts listed in the TCC's First Amended Complaint ¶ 24. The complaint took the figures from debtor's bankruptcy Schedule B.

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interests of Marist High School, Central Catholic High School, Regis High School, and the Committee of Catholic Parishes, Parishioners and Interested Parties ("Parish Committee").³ Where those non-debtor defendants' arguments align with debtor's, I will not separately address them, but will consider the arguments made by debtor as including the arguments made by the other defendants.

7 Debtor in turn filed a cross-motion for partial summary judgment, in 8 which it seeks summary judgment on certain issues. At bottom, its cross-9 motion seeks a determination that the debtor and the parishes are 10 separate entities.⁴

³ The Missionaries of the Holy Spirit also filed an opposition. The TCC's Restated Second Motion for Partial Summary Judgment seeks a ruling on all defendants' defenses of lack of jurisdiction and religious freedom, which include such defenses raised by the Missionaries of the Holy Spirit. The portion of the TCC's motion seeking a determination of whether parishes and schools have separate legal existence does not relate to the property in which the Missionaries of the Holy Spirit assert an interest.

An opposition was also filed by Phoebe Joan O'Neill. She joins the oppositions of debtor and the Parish Committee to the TCC's Second Restated Motion for Partial Summary Judgment as well as the cross-motion for summary judgment of debtor. She does not make any separate arguments.

20 ⁴ Debtor's cross-motion seeks summary judgment on the following 21 issues:

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1. The Debtor is, under Oregon corporation law, a corporation sole. A corporation sole is the incorporation of an office - here, the office of the Archbishop of the Archdiocese of Portland in Oregon.

2. A Catholic bishop solemnly vows during his ordination to conduct his entire ministry and administration as a bishop in (continued...)

Page 3 - MEMORANDUM OPINION (TORT CLAIMANTS COMMITTEE'S SECOND RESTATED MOTION FOR PARTIAL SUMMARY JUDGMENT) 2

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I. PRELIMINARY MATTERS

There are a number of preliminary matters raised by the parties. I have ruled on those matters in a separate order, entered this date. II. STANDARD FOR SUMMARY JUDGMENT

The court shall grant a party summary judgment on all or part of a

⁴(...continued) accordance with Catholic and Canon Law.

3. Oregon law requires the Debtor to function and govern its affairs in accordance with the constitution, canons, rules, regulations, disciplines, doctrine, and practice of the Roman Catholic Church.

4. The Debtor's Articles of Incorporation require the Debtor to function and govern its affairs in accordance with the doctrine, canons, rules, and usages of the Roman Catholic Church.

5. The First Amendment guarantees that religious institutions have the power to decide for themselves, free from state interference, matters of church government, faith, and doctrine including the definition and creation of ecclesial entities like Catholic parishes and the empowering of church officials to pastor and administer such parishes and their property. Catholic institutions define their governance through Canon Law.

6. The Court must consider Canon Law in determining whether the Parishes are entities separate from the Debtor.

7. The Parishes and the Debtor are separate entities.

Debtor's Cross Motion for Partial Summary Judgment at 2-3. The first six 21 issues are facts or legal conclusions debtor asserts in support of its affirmative defenses and opposition to the TCC's claim that the parishes 22 and debtor are one legal entity. I will not expressly consider the first six points or rule on them for summary judgment, because they are not 23 elements of a claim or defense, but are merely arguments or factual 24 support for those claims or defenses. To the extent any of the factual assertions or legal conclusions are relevant to my decision in this 25 adversary proceeding, I will address them in the discussion, but will not expressly grant or deny summary judgment as to them. 26

Page 4 - MEMORANDUM OPINION (TORT CLAIMANTS COMMITTEE'S SECOND RESTATED MOTION FOR PARTIAL SUMMARY JUDGMENT) 1 claim or counterclaim "if the pleadings, depositions, answers to 2 interrogatories, and admissions on file, together with the affidavits, if 3 any, show that there is no genuine issue as to any material fact and that 4 the moving party is entitled to a judgment as a matter of law." Fed. R. 5 Civ. P. 56(c); Fed. R. Bankr. P. 7056.

III. UNDISPUTED FACTS

7 Debtor is a corporation sole organized under Oregon's nonprofit
8 corporations laws. It does business as the Archdiocese of Portland in
9 Oregon.

10 The Archdiocese is an ecclesiastical province of the Roman Catholic Church, which is a hierarchical church headed by the Pope. 11 The 12 Archbishop of the Archdiocese ("the Archbishop") has legislative, 13 executive and judicial power within his Archdiocese. Within the 14 Archdiocese of Portland are 124 parishes. The parishes operate with some 15 autonomy from debtor, although the Archbishop has ultimate say over 16 administrative matters of the parishes. Only one parish in the Archdiocese, St. Elizabeth Parish, is separately incorporated as a 17 18 nonprofit corporation. The rest of the parishes are not separately 19 incorporated. The Archbishop has the authority to and has suppressed 20 parishes within the Archdiocese.

The Archdiocese also has three high schools, which are not connected to any parish and are not separately incorporated ("the Archdiocesan schools").⁵

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Those high schools are Regis High School, Central Catholic High (continued...)

Page 5 - MEMORANDUM OPINION (TORT CLAIMANTS COMMITTEE'S SECOND RESTATED MOTION FOR PARTIAL SUMMARY JUDGMENT)

The TCC filed this adversary proceeding to obtain a determination of 1 2 whether the disputed personal and real property is property of the 3 bankruptcy estate, and to avoid the interests of others in the disputed real property. In debtor's and the other defendants' answers, they 4 5 raised affirmative defenses, including claims that this court lacks 6 jurisdiction over the proceeding, and that adjudication of this complaint 7 could entangle the court in religious matters in violation of state and federal law. This summary judgment motion and cross-motion addresses 8 First Amendment and other religious freedom defenses, as well as whether 9 the parishes and schools are legal entities separate from debtor. It 10 11 does not address whether anyone other than debtor holds any interests in 12 the disputed property.

IV. DISCUSSION

14 1. Jurisdiction

Debtor alleges as an affirmative defense to the TCC's complaint that, "[t]o the extent this Court does not have jurisdiction over one or more of Plaintiff's claims, such claims should be dismissed for lack of jurisdiction." Defendant Debtor's Answer and Affirmative Defenses at 9 ¶ 50.⁶ Debtor argues that it does not dispute the court's authority to determine what is property of the bankruptcy estate, but raises the defense as a precaution against the court's exceeding the limitations on

Page 6 - MEMORANDUM OPINION (TORT CLAIMANTS COMMITTEE'S SECOND RESTATED MOTION FOR PARTIAL SUMMARY JUDGMENT)

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⁵(...continued) School, and Marist High School.

⁶ To the extent other defendants raise a similar affirmative ²⁵ defense, this summary judgment proceeding is intended to apply to the ²⁶ similar defenses.

its jurisdiction that are imposed by the First Amendment.

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The Parish Committee argues that I should not resolve this issue now, because the court could at some time in the future exceed its jurisdiction, so the defense is not ready for determination. It argues that the court has an obligation not to decide constitutional questions if it need not do so, and that the parties agree that the court can apply neutral principles of law to decide this case, without implicating constitutional questions.

9 Although the parties seem to agree that I can apply neutral 10 principles of law to determine questions about what is property of the 11 estate, they disagree about what that means. Because this jurisdictional 12 question will continue to be an issue if I do not decide it, I will 13 address it now rather than later in order to move this case toward a 14 resolution.

A. <u>Bankruptcy court's jurisdiction to determine property of the</u> <u>estate</u>

The filing of a bankruptcy petition creates an estate, which is made up of "all legal or equitable interests of the debtor in property as of the commencement of the case." § 541(a)(1). Property of the estate does not include property "in which the debtor holds, as of the commencement of the case, only legal title and not an equitable interest" § 541(d).

District courts are granted original and exclusive jurisdiction over bankruptcy cases, and original but not exclusive jurisdiction over civil proceedings arising under the Bankruptcy Code. 28 U.S.C. § 1334(a), (b). As allowed by statute, the United States District Court for the District

Page 7 - MEMORANDUM OPINION (TORT CLAIMANTS COMMITTEE'S SECOND RESTATED MOTION FOR PARTIAL SUMMARY JUDGMENT)

of Oregon has referred its bankruptcy cases and related proceedings to 1 the bankruptcy court. U.S. District Court of Oregon Local Rule 2100.1; 2 28 U.S.C. § 157(a). Bankruptcy judges may hear and determine matters 3 concerning the administration of the bankruptcy estate. 4 28 U.S.C. 5 § 157(b). There is no question, and the parties do not seem to dispute, 6 that this court has jurisdiction to determine whether property for which 7 debtor holds legal title but claims not to hold equitable title is 8 property of the estate.

9 The issue arises with regard to limitations on that jurisdiction. 10 The parties dispute the extent to which the First Amendment's religion 11 clauses limit the bankruptcy court's jurisdiction to determine what is 12 property of the bankruptcy estate when the debtor is, as in this case, a 13 religious organization.⁷

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B. <u>First Amendment limitations on jurisdiction</u>

15 The First Amendment to the United States Constitution provides that "Congress shall make no law respecting an establishment of religion, or 16 prohibiting the free exercise thereof. " These protections have 17 18 two aspects: the law may not require a person to accept any particular 19 creed or form of worship, nor may it restrict a person's right to 20 exercise a chosen form of religion. "Thus, the Amendment embraces two concepts, -- freedom to believe and freedom to act." Cantwell v. State 21 of Connecticut, 310 U.S. 296, 303 (1940). 22

Out of these protections of religious freedom has grown a
restriction on the jurisdiction of the courts to decide certain disputes

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Page 8 - MEMORANDUM OPINION (TORT CLAIMANTS COMMITTEE'S SECOND RESTATED MOTION FOR PARTIAL SUMMARY JUDGMENT)

The parties do not make any Oregon constitutional arguments.

touching on religious matters. The TCC calls the restriction the 1 2 "ecclesiastical abstention" doctrine; debtor calls it "church autonomy 3 law." By whatever label, the concept is well-established. "[T]he First 4 Amendment prohibits civil courts from resolving church property disputes 5 on the basis of religious doctrine and practice." Jones v. Wolf, 443 6 U.S. 595, 602 (1979). Religious organizations have the freedom "to 7 decide for themselves, free from state interference, matters of church 8 government as well as those of faith and doctrine." Kedroff v. St. 9 Nicholas Cathedral of Russian Orthodox Church in N. Am., 344 U.S. 94, 116 (1952).10

11 The restriction on the court's jurisdiction does not mean that it 12 may never adjudicate matters involving church property, however.

13 Thus, the First Amendment severely circumscribes the role that civil courts may play in resolving church property disputes. It is obvious, however, that not every civil court decision as to property 14 claimed by a religious organization jeopardizes values protected by 15 the First Amendment. Civil courts do not inhibit free exercise of religion merely by opening their doors to disputes involving church 16 property. And there are neutral principles of law, developed for use in all property disputes, which can be applied without 17 "establishing" churches to which property is awarded. But First Amendment values are plainly jeopardized when church property 18 litigation is made to turn on the resolution by civil courts of controversies over religious doctrine and practice. If civil courts 19 undertake to resolve such controversies in order to adjudicate the property dispute, the hazards are ever present of inhibiting the 20 free development of religious doctrine and of implicating secular interests in matters of purely ecclesiastical concern. . . . [T]he Amendment therefore commands civil courts to decide church property 21 disputes without resolving underlying controversies over religious 22 doctrine. Hence, States, religious organizations, and individuals must structure relationships involving church property so as not to 23 require the civil courts to resolve ecclesiastical questions.

24 Presbyterian Church in the U.S. v. Mary Elizabeth Blue Hull Mem'l

25 Presbyterian Church, 393 U.S. 440, 449 (1969).

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Page 9 - MEMORANDUM OPINION (TORT CLAIMANTS COMMITTEE'S SECOND RESTATED MOTION FOR PARTIAL SUMMARY JUDGMENT) The TCC argues that this limitation on the power of courts to decide matters involving church government and doctrine has been applied only in intra-church disputes, that is, in disputes between competing factions of a religious organization or some other internal church dispute. It relies on Justice Rehnquist's single-justice ruling on an order denying a stay, in <u>Gen. Council on Fin. and Admin. of the United Methodist Church</u> <u>v. Superior Court of Cal.</u>, 439 U.S. 1369 (1978), in which he said:

8 In my view, applicant plainly is wrong when it asserts that the First and Fourteenth Amendments prevent a civil court from 9 independently examining, and making the ultimate decision regarding, the structure and actual operation of a hierarchical church and its constituent units in an action such as this. 10 There are constitutional limitations on the extent to which a civil court may 11 inquire into and determine matters of ecclesiastical cognizance and polity in adjudicating intrachurch disputes. But this Court never 12 has suggested that those constraints similarly apply outside the context of such intraorganization disputes. . . . [The] cases are 13 premised on a perceived danger that in resolving intrachurch disputes the State will become entangled in essentially religious 14 controversies or intervene on behalf of groups espousing particular doctrinal beliefs. Such considerations are not applicable to purely 15 secular disputes between third parties and a particular defendant, albeit a religious affiliated organization, in which fraud, breach 16 of contract, and statutory violations are alleged.

17 439 U.S. at 1372-73.

Debtor argues that I need not follow this opinion, because it is the ruling of a single Supreme Court justice and not the entire Court. I need not decide whether Justice Rehnquist's view is binding, because the question of whether property is part of the bankruptcy estate under the Bankruptcy Code does not require that I resolve matters of faith, doctrine, or governance.⁸ If it is appropriate for this court to

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⁸ Debtor provides the declaration of Margaret Hoffmann explaining (continued...)

Page 10 - MEMORANDUM OPINION (TORT CLAIMANTS COMMITTEE'S SECOND RESTATED MOTION FOR PARTIAL SUMMARY JUDGMENT)

consider internal church law to resolve that dispute, a matter that I 1 will discuss later in this opinion, that consideration will entail simply 2 determining what the internal church law is, not resolving any disputes 3 4 about faith, doctrine, or church polity.

5 The parties in this case seek a determination of whether particular 6 property titled in the name of debtor belongs to debtor or belongs 7 instead to parishes, schools, or others. Whether or not such a 8 determination allows or requires this court to consider the Roman Catholic Church's internal law, called the Code of Canon Law, it does not 9 require resolution of a dispute over matters of church government, 10 doctrine, or faith.⁹ Who owns the property is, quite simply, not a 11

⁸(...continued)

that many of the tort claimants were associated with the church at the 14 time of the alleged sexual abuse. This evidence presumably is offered to show that this is not a third-party dispute, but instead is a dispute 15 between the church and its followers. Whether or not the alleged victims of sexual abuse were affiliated with the church at the time of the 16 alleged misconduct, no one argues that the misconduct was required or permitted by church doctrine. Further, even if the alleged victims could 17 be considered to be within the church and therefore not third parties, 18 the claim of the TCC that any unrecorded property interests may be avoided under § 544(a)(3) of the Bankruptcy Code is a claim on behalf of 19 the bankruptcy estate. There can be no doubt that, if a trustee were appointed in this case, the trustee would be third party with no previous 20 association with the church. Thus, to the extent the TCC is asserting a claim on behalf of the estate, it is a third party, even if individual 21 claimants would not be.

I agree with the Bankruptcy Court for the Eastern District of Washington that, if the First Amendment deprived the bankruptcy court of 23 jurisdiction to adjudicate the fundamental question of whether, in a voluntary bankruptcy case filed by a religious organization, property held by the debtor is property of the bankruptcy estate, the proper 25 remedy might well be dismissal of the case. See In re Catholic Bishop of (continued...) 26

Page 11 - MEMORANDUM OPINION (TORT CLAIMANTS COMMITTEE'S SECOND RESTATED MOTION FOR PARTIAL SUMMARY JUDGMENT)

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1 theological or doctrinal matter.

2 Debtor argues that, if this court does not apply the church's canon 3 law view of property ownership in the civil law bankruptcy arena, the result will be a rearrangement of the church's polity in violation of the 4 First Amendment. I disagree. Debtor, as a religious organization, is 5 6 free to organize its internal affairs in accordance with its internal 7 church law. It has choices about how to organize itself under civil law in a way that recognizes and implements its internal organization with 8 relation to the secular world. A court's enforcement of the consequences 9 10 of those choices, whether or not they accurately reflect the church's internal property-ownership view, neither rearranges the church's polity 11 12 in violation of the First Amendment nor interferes with the church's 13 right to make those choices.

Because this court has jurisdiction over the question presented in this adversary proceeding, which is whether the disputed property belongs to the bankruptcy estate, I will grant summary judgment to the TCC on the defendants' affirmative defenses of lack of subject matter jurisdiction.

18 2. <u>Religious freedom defense</u>

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Debtor argues under various theories that this court is required to consider and apply internal church law to determine what is property of the bankruptcy estate. It raises this issue as an affirmative defense, claiming that "[t]he adjudication of the Complaint could potentially entangle the Court in religious matters in violation of the First

Page 12 - MEMORANDUM OPINION (TORT CLAIMANTS COMMITTEE'S SECOND RESTATED MOTION FOR PARTIAL SUMMARY JUDGMENT) Amendment of the United States Constitution, Oregon law, and other applicable nonbankruptcy law." Defendant Debtor's Answer and Affirmative Defenses to Plaintiff's First Amended Complaint ¶ 52. This raises the issue of whether, in deciding whether the disputed property is property of the estate, I must consider not only neutral state law but also the Code of Canon Law.¹⁰

A. <u>First Amendment</u>

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As I have said, in order to respect the religious freedoms provided by the First Amendment, the courts have recognized certain restrictions on resolution of disputes that involve religious institutions. Courts can, for example, resolve intra-church property disputes by deferring to decisions of the highest authority of a hierarchical church. <u>E.g.</u>, <u>Watson v. Jones</u>, 80 U.S. (13 Wall.) 679 (1871). None of the parties to this dispute advocate for such an approach in this case.¹¹

Courts also may resolve disputes involving church property by applying neutral

secular principles of property, trust and corporate law when the instruments upon which those principles operate are at hand. Thus

¹¹ There is no evidence that the highest authority in the Roman Catholic Church has adjudicated this dispute about the ownership interests in property held by debtor.

Page 13 - MEMORANDUM OPINION (TORT CLAIMANTS COMMITTEE'S SECOND RESTATED MOTION FOR PARTIAL SUMMARY JUDGMENT)

¹⁹ 10 It is not clear whether all theories argued in this summary judgment proceeding in support of application of canon law arise under 20 the religious freedom affirmative defense, or are simply arguments in support of debtor's cross-motion for summary judgment on the question of 21 whether the parishes are separate legal entities from debtor. I will discuss all theories under the religious freedom affirmative defense 22 heading, but I recognize that not all theories may technically fit under 23 this defense. All theories are, however, appropriate for consideration in this motion, no matter how they are categorized. 24

no First Amendment issue arises when a court resolves a church property dispute by relying on state statutes concerning the holding of religious property, the language in the relevant deeds, and the terms of corporate charters of religious organizations.

Maktab Tarighe Oveyssi Shah Maghsoudi, Inc. v. Kianfar, 179 F.3d 1244,

1249 (9th Cir. 1999). As the Supreme Court explained:

The primary advantages of the neutral-principles approach are that it is completely secular in operation, and yet flexible enough to accommodate all forms of religious organization and polity. The method relies exclusively on objective, well-established concepts of trust and property law familiar to lawyers and judges. It thereby promises to free civil courts completely from entanglement in questions of religious doctrine, polity, and practice. Furthermore, the neutral-principles analysis shares the peculiar genius of private-law systems in general--flexibility in ordering private rights and obligations to reflect the intentions of the parties. Through appropriate reversionary clauses and trust provisions, religious societies can specify what is to happen to church property in the event of a particular contingency, or what religious body will determine ownership in the event of a schism or doctrinal controversy.

14 Jones v. Wolf, 443 U.S. 595, 603 (1979).

Bankruptcy Code § 541 defines property of a bankruptcy estate; property interests are created and defined by state law. <u>Butner v.</u> <u>United States</u>, 440 U.S. 48, 55 (1979). Therefore, consistent with First Amendment jurisprudence and the Bankruptcy Code, I will apply neutral secular principles of state law in order to determine the issues presented in this adversary proceeding.

Debtor argues that, in applying neutral principles of law, I must consider not only state corporate and property law, but also canon law, because that law defines the relationship between the Archbishop and the parishes.

As I explained above, however, neutral principles of law require

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Page 14 - MEMORANDUM OPINION (TORT CLAIMANTS COMMITTEE'S SECOND RESTATED MOTION FOR PARTIAL SUMMARY JUDGMENT) application of secular neutral principles, not sacred ones. The religious organization's internal law is not relevant to the dispute, unless neutral principles of civil law make it so. There is no constitutional requirement that internal church law be considered in determining a purely secular dispute.¹²

B. <u>State corporate law</u>

Debtor argues that, under Oregon statutes relating to corporations sole, internal church law is relevant and, indeed, must be applied in determining the legal status of parishes within the Archdiocese. The TCC argues that it would violate the First Amendment if the court considered internal church law. Because I disagree with debtor that Oregon corporate law requires application of canon law to disputes about ownership of church or parish property, I need not discuss whether applying canon law would violate the First Amendment.

Debtor relies on four different statutes in its argument that canon law is incorporated into state law for corporations sole. First is the corporation sole statute, which provides, as relevant:

Any individual may, in conformity with the constitution, canons, rules, regulations and disciplines of any church or religious denomination, form a corporation hereunder to be a corporation sole.

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¹² There are situations in which a court needs to consider a church's internal law in deciding a secular dispute, for example, in determining whether a church employee was acting within the course and scope of employment when the employee committed a tort. <u>E.g.</u>, <u>M.K. v.</u> <u>Archdiocese of Portland in Oregon</u>, 228 F. Supp. 2d 1168 (D. Or. 2002). This case does not present such an issue.

ORS 65.067(1).¹³ Debtor argues that the reference in the statute to "the 1 constitution, canons, rules, regulations and disciplines of any church or 2 religious denomination" means that those canons and other disciplines 3 must necessarily be applied to all activities of the church. 4 That is not 5 what the statute says. I agree with Judge Williams in the Spokane 6 diocese bankruptcy case, who said that similar language in a Washington 7 statute refers to the authority under church law of the individual to form a corporation sole under state law, but it does not require that all 8 dealings of the church with the secular world be governed by that 9 10 internal law. In re Catholic Bishop of Spokane, 329 B.R. 304, 326 (Bankr. E.D. Wa. 2005). 11

That is not to say (and Judge Williams did not say) that the 12 church's canons and other rules and disciplines are irrelevant once the 13 14 corporation sole is formed. Debtor argues at length that the corporation 15 sole must be governed according to the canon law of the Roman Catholic 16 Church. I have no reason to doubt that argument, and nothing in the 17 corporation sole statute precludes the corporation from operating according to internal church doctrine. However, neither does the statute 18 19 require the corporation to follow its internal law; that is a matter 20 between the incorporator and the authorities of the church.

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Next, debtor cites ORS 65.042, which provides:

If religious doctrine or practice governing the affairs of a

¹³ Debtor was actually incorporated under the original version of the corporation sole statute, which was enacted in 1872. Although the language of the statute has changed over the years, the changes are not significant in ways that affect this case.

Page 16 - MEMORANDUM OPINION (TORT CLAIMANTS COMMITTEE'S SECOND RESTATED MOTION FOR PARTIAL SUMMARY JUDGMENT) religious corporation is inconsistent with the provisions of this chapter on the same subject, the religious doctrine or practice shall control to the extent required by the Constitution of the United States or the Constitution of this state, or both.

Debtor reads this statute as a broad directive that religious doctrine controls debtor's relationship with the secular world. That is not what the statute says. The statute requires application of religious doctrine if two requirements are met: (1) the religious doctrine is inconsistent with the provisions of ORS chapter 65 on the same subject, and (2) application of religious doctrine is required by the state or federal constitution. Debtor does not point to any inconsistency between the provisions of ORS chapter 65 and canon law, nor does it explain why either the state or federal constitution would require application of religious doctrine to all of a religious corporation's relationships with the secular world.

Further, the statute refers only to chapter 65, which is the chapter dealing with non-profit corporations. Even if canon law were inconsistent with state property or trust law, ORS 65.042 would not provide debtor with authority for application of canon law to property or trust law issues.

Finally, debtor relies on two statutes setting out standards of conduct for officers and directors of non-profit corporations. Both statutes say that, in discharging duties as an officer or director of a religious corporation, the officer or director "is entitled to rely on information, opinions, reports or statements, including financial statements and other financial data," presented or prepared by "religious authorities and ministers, priests, rabbis or other persons whose

Page 17 - MEMORANDUM OPINION (TORT CLAIMANTS COMMITTEE'S SECOND RESTATED MOTION FOR PARTIAL SUMMARY JUDGMENT) position or duties in the religious organization the [officer or director] believes justify reliance and confidence and whom the [officer or director] believes to be reliable and competent in the matters presented." ORS 65.357(2)(d)(relating to directors); ORS 65.377(2)(c) (relating to officers).

6 The fact that an officer or director of a corporation sole may rely 7 on religious authorities or personnel in discharging his duties does not 8 require application of canon law to all of the corporation's 9 relationships or interaction with the secular world, including its need 10 to follow the formalities of state property or trust law with regard to 11 property it holds.

12 The history of religious corporations in general and corporations 13 sole in particular supports the conclusion that a religious 14 organization's property rights are governed by state law, not internal 15 church law. Before the advent of state-sanctioned religious 16 corporations, religious organizations experienced difficulties with how 17 to continue operation of the organization during a vacancy in the office of the bishop or other church leader, and how to hold church property so 18 19 that the church would retain ownership in perpetuity. <u>See, e.q.</u>, James 20 B. O'Hara, The Modern Corporation Sole, 93 Dick. L. Rev. 23 (1988). 21 Property that was given to or otherwise acquired by the religious 22 organization would sometimes be held in fee simple by the parish priest. 23 But that method of ownership was problematic because, upon the priest's 24 death, the property might be claimed by the priest's heirs. Id. at 29. 25 Property would sometimes be held by trustees in trust for the religious

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organization, but that also caused difficulties when the trustees died, 1 2 resigned, or "became obstreperous." Carl Zollmann, Classes of American Religious Corporations, 13 Mich. L. Rev. 566, 574 (1914).¹⁴ 3

As a result of these types of difficulties, many states, including 4 5 Oregon, enacted statutes allowing for the formation of religious 6 corporations in general and corporations sole in particular. <u>See</u> Patrick 7 J. Dignan, <u>A History of the Legal Incorporation of Catholic Church</u> Property in the United States 214-244 (1933). The corporation sole was a 8 9 corporate form that allowed the Roman Catholic Church to incorporate "in a manner consistent with church polity." O'Hara, The Modern Corporation 10 Sole, 93 Dick. L. Rev. at 31. Under this then-new statutory form of 11 12 corporation, perpetual corporate succession was assured, and the church 13 existed in a form that could hold property in a way that would be 14 recognized under state law. Id.; Carl Zollmann, Classes of American 15 Religious Corporations, 13 Mich. L. Rev. at 575.

16 Given this history and the reason for the enactment of the corporation sole statute, it is apparent that religious organizations, 17 including the Roman Catholic Church, recognized the need to conduct 18 19 church affairs in accordance with state law, at least insofar as

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For a good outline of the history of forms of church property 21 ownership and statutory corporations sole, relating to both religious organizations in general and the Roman Catholic Church in particular, see 22 Patrick J. Dignan, A History of the Legal Incorporation of Catholic Church Property in the United States (1933); James B. O'Hara, The Modern 23 Corporation Sole, 93 Dick. L. Rev. 23 (1988); Carl Zollmann, Classes of 24 American Religious Corporations, 13 Mich. L. Rev. 566 (1914); Carl Zollmann, Powers of American Religious Organizations, 13 Mich. L. Rev. 646 (1914); Carl Zollmann, Nature of American Religious Corporations, 14 Mich. L. Rev. 37 (1915). 26

protecting the property interests of the church was concerned.¹⁵ This indicates an understanding that canon law alone did not protect those property rights, whatever they might be, in the secular world in which the church operates.

As I have already said, I accept the fact that the Archbishop, in

¹⁵ One commentator on the Code of Canon Law explains that problems arise

when the civil-law structure of a diocese does not mirror, or is otherwise incompatible with, the canonical structure, resulting in divergent views of the ownership of church-related property and of the appropriate persons to administer and alienate such property. Α prime illustration exists in those dioceses in the United States where the diocese is civilly structured as a corporation sole. In such a diocese all, or nearly all, church-related assets are civilly owned by a single corporation whose sole member is the diocesan bishop. While such a structure is considered desirable by some because of the high degree of centralized control it affords, and because of its capacity to offer ample collateral as security for large construction and other loans, the corporation sole is viewed by others as highly undesirable from the viewpoint of liability, exposing as it does all parochial and other church-related assets within a diocese to satisfy creditors' claims against any individual parish or institution, and because centralized ownership and control of all church property within a diocese is contrary to the law of the Church.

Robert T. Kennedy, <u>New Commentary on the Code of Canon Law</u> 1457 (John P. Beal, et al., 2000). The same commentator notes that, in nations such as the United States,

it is necessary . . . to seek civil-law recognition, with accompanying civil-law capacity for the ownership of temporal goods, through incorporation or some other civil-law structuring of ecclesiastical entities such as dioceses and parishes and of other church-related institutions . . . Once civil-law status has been acquired, the entity then has two sovereigns, canonical and civil, and is subject to the provisions of two legal systems.

<u>Id.</u> at 1456.

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Page 20 - MEMORANDUM OPINION (TORT CLAIMANTS COMMITTEE'S SECOND RESTATED MOTION FOR PARTIAL SUMMARY JUDGMENT) discharging his duties as a corporation sole and as an Archbishop, is
bound to apply and follow canon law in the governance of the Archdiocese.
That does not mean that this court is also required to apply and be bound
by that internal church doctrine in deciding the purely secular matter of
property interests under the Bankruptcy Code and state law.

6 Oregon corporation sole law allows corporations sole to operate in 7 accordance with church law. Thus, it allows the corporation to structure its organization under the civil law in a way that recognizes and 8 effectuates canon law. It does not, however, require that civil courts 9 10 rely on canon law to determine rights in property held by the corporation sole. In other words, although a corporation sole is authorized by state 11 12 law to organize its affairs pursuant to canon law, it is the 13 corporation's organization and structure as implemented under civil law 14 that governs the corporation's relationship with the secular world.

I conclude that Oregon's corporation sole statutes do not require application of canon law in determining interests in church property under state law.

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C. <u>Debtor's articles of incorporation</u>

Debtor argues that its own articles of incorporation "import canon law into the corporation's governance law," Debtor's Brief in Response to Tort Claimants Committee's Restated Second Motion for Partial Summary Judgment at 13, and therefore canon law must be applied to the property dispute in this case.

Debtor relies on references to canon law in the 1874 articles of incorporation, including those that provide that the incorporator,

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Archbishop Blanchet, was "duly appointed . . . in conformity with the 1 Constitution, canons, rules, usages and regulations of [the] Church," 2 3 that Archbishop Blanchet and his "successors in office [who have been] 4 duly appointed, authorized and empowered as such, according to the canons 5 usages and regulations of the Church . . . shall become a body corporate 6 and a corporation sole," and that "the object and purpose of this 7 corporation is to provide for and maintain the worship of Almighty God, 8 and the preaching of the Gospel of our Lord Jesus Christ, according to 9 the doctrine, canons, rules and usages of the Roman Catholic Church[.]" Articles of Incorporation of the Roman Catholic Archbishop of the Diocese of Oregon (Declaration of Thomas W. Stilley, Exh. 1 at 3-4).¹⁶

[T]hat I, Francis Norbert Blanchet, Archbishop of the Roman Catholic Church for the Diocese of Oregon, . . . and being the duly appointed Archbishop of said Church for said Diocese, in conformity with the Constitution canons, rules, usages and regulations of said Church, and authorized to act for it, . . . do hereby make and subscribe these Articles of Incorporation . . .

[T]hat I as Archbishop aforesaid, together with my successors in office or position, duly appointed, authorized and empowered as such, according to the canons usages and regulations of the Church aforesaid, shall become a body corporate and a corporation sole . .

That the object and purpose of this corporation is to provide for and maintain the worship of Almighty God, and the preaching of the Gospel of our Lord Jesus Christ, according to the doctrine, canons, rules and usages of the Roman Catholic Church; . . .

(continued...)

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¹⁶ Specifically, debtor points to seven references to canon law in the articles of incorporation and the supplementary articles of incorporation. The original articles provide the following five references to canon law:

Those references indicate that the Archbishop holds office, and his successors will hold office, in accordance with canon law. They allow for operation of the corporation sole according to the doctrines and

¹⁶(...continued)

4th. That the title of the undersigned, corporator, making these articles, is "Archbishop of the Diocese of Oregon" and the undersigned as such Archbishop, and his successor or successors, will hold said office or position, in said Diocese, under the canons, rules and usages of the Roman Catholic Church . . .

[W]henever said office or position shall become vacant . . . , his successor shall and will be chosen and appointed, under and in accordance with the canons, rules and regulations of said church . .

Transcript of September 23, 1874 Articles of Incorporation, attached as Exhibit 1 to the Declaration of Thomas Stilley, filed September 19, 2005.

The supplementary articles of incorporation, filed on December 6, 1939, which transfer the seat of the Archdiocese from Oregon City to Portland, are subscribed and sworn by the Chancellor of the Archdiocese of Portland. The Chancellor's sworn statement refers to Archbishop Howard as "duly appointed, authorized and empowered as such successor according to the canons, usages and regulations of the Roman Catholic Church." Supplementary Articles of Incorporation, filed December 6, 17 1939, attached as Exhibit 1 pp. 7-11 of the Declaration of Timothy Conway filed May 11, 2005.

Finally, the 1940 supplementary articles of incorporation provide 19 that Archbishop Howard

and his successor or successors, will hold said office or position, in said Archdiocese under the canons, rules and usages of the Roman Catholic Church until death, resignation or deposition, and whenever said office or position shall become vacant by either the death, resignation or deposition of the incumbent, his successor shall and will be chosen or appointed under and in accordance with the canons, rules and regulations of said Church . . .

Supplementary Articles of Incorporation, filed January 12, 1940, attached as Exhibit 1 pp. 12-18 of the Declaration of Timothy Conway filed May 11, 2005.

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1 canons of the Roman Catholic Church. They do not give notice to third 2 parties that canon law will govern the creation of property interests. 3 The articles of incorporation provide that one of the purposes of the 4 corporation is "for acquiring, holding and disposing of church property 5 for the benefit of the Roman Catholic Church[.]" <u>Id.</u> at 4. Nothing in 6 this statement of purpose requires application of canon law to the 7 acquisition, holding, and disposition of church property.

8 I conclude that debtor's articles of incorporation allow the 9 corporation sole to be operated according to canon and other internal 10 church law. They do not, however, provide that canon law governs 11 property ownership in the secular world.

D. <u>Religious Freedom Restoration Act</u>

The Religious Freedom Restoration Act ("RFRA"), 42 U.S.C. §§ 2000bb - 2000bb-4, prohibits the government from imposing a substantial burden on a person's exercise of religion, absent a compelling state interest.¹⁷

- ¹⁷ Section 2000bb-1 provides:
- (a) **In general**

Government shall not substantially burden a person's exercise of religion even if the burden results from a rule of general applicability, except as provided in subsection (b) of this section.

(b) **Exception**

Government may substantially burden a person's exercise of religion only if it demonstrates that application of the burden to the person--

(1) is in furtherance of a compelling governmental interest; and

(continued...)

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Defendants raise two different RFRA arguments in defense to the TCC's 1 2 claims. First, they argue that RFRA requires the court to rule under § 541 of the Bankruptcy Code that the assets of the parishes are separate 3 from the assets of debtor because, under canon law, parish property is 4 5 owned by the parish. Second, they argue that use of the bankruptcy 6 trustee's powers as a bona fide purchaser of real property under 7 § 544(a)(3) to avoid any unrecorded interests in parish and school real property would substantially burden the exercise of religion by those who 8 9 have contributed to the acquisition and maintenance of parish and school property and who worship and are educated there. Although these 10 11 arguments are made and supported somewhat differently in defendants' responses to both of the TCC's motions for summary judgment that are 12 13 currently before the court, I will address both arguments in this 14 opinion, because the Second Restated Motion for Partial Summary Judgment 15 seeks dismissal of the RFRA defenses.

16 RFRA "essentially requires the government to justify any regulation 17 imposing a substantial burden on the free exercise of religion by showing 18 that the regulation satisfies strict scrutiny." <u>Goehring v. Brophy</u>, 94 19 F.3d 1294, 1298 n.4 (9th Cir. 1996)(quoted with approval in <u>Worldwide</u>

¹⁷(...continued)
 (2) is the least restrictive means of furthering that
 compelling governmental interest.

(c) Judicial relief

A person whose religious exercise has been burdened in violation of this section may assert that violation as a claim or defense in a judicial proceeding and obtain appropriate relief against a government. . . .

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1 <u>Church of God v. Philadelphia Church of God, Inc.</u>, 227 F.3d 1110, 1120
2 (9th Cir. 2000)). RFRA puts the burden on the person invoking it to show
3 that the neutral law being applied will substantially burden the free
4 exercise of religion. <u>See</u> 42 U.S.C. § 2000bb-1(a).

5 Different courts have articulated the substantial burden test 6 differently. Under the Ninth Circuit's interpretation of RFRA, which is 7 the standard that I must apply,

the religious adherent, . . . has the obligation to prove that a governmental regulatory mechanism burdens the adherent's practice of his or her religion by pressuring him or her to commit an act forbidden by the religion or by preventing him or her from engaging in conduct or having a religious experience which the faith mandates. This interference must be more than an inconvenience; the burden must be substantial and an interference with a tenet or belief that is central to religious doctrine.

13 <u>Goehring</u>, 94 F.3d at 1299 (citation omitted; alteration and emphasis in 14 the original)(quoted with approval in <u>Worldwide Church of God v.</u> 15 <u>Philadelphia Church of God, Inc.</u>, 227 F.3d 1110, 1121 (9th Cir. 2000)). 16 Substantial burden "must be more than an inconvenience." <u>Bryant v.</u> 17 <u>Gomez</u>, 46 F.3d 948, 949 (9th Cir. 1995)(quoted with approval in <u>Worldwide</u> 18 <u>Church of God</u>, 227 F.3d at 1121).

Defendants argue that, in determining what is property of the bankruptcy estate under § 541, the court's failure to recognize the separation of Archdiocesan assets from assets of the parishes, as is required by canon law,¹⁸ would be a substantial burden on religious exercise. The TCC responds that enforcing bankruptcy and state law in

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¹⁸ There does not seem to be any dispute that, under canon law, parish churches and associated properties are "owned" by the parishes.

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1 this case to determine what property is part of the bankruptcy estate 2 would not substantially burden the exercise of religion.¹⁹

3 I question whether RFRA applies at all to a determination of what is property of the bankruptcy estate under § 541. Section 541 merely 4 5 defines what property is included in a bankruptcy estate; issues such as 6 ownership of property are determined by application of state law. See 7 Butner v. United States, 440 U.S. 48, 55 (1979). It is not clear to me 8 how RFRA applies to determination of a status, that is, ownership of property, that is a result of application of state law.²⁰ The TCC does 9 not, however, argue that RFRA is inapplicable to church property 10

¹⁹ The TCC does not argue that RFRA is unconstitutional as applied to federal law, recognizing that the Ninth Circuit has rejected that argument. <u>See Guam v. Guerrero</u>, 290 F.3d 1210 (9th Cir. 2002)(although the Supreme Court declared RFRA unconstitutional as applied to the states, it is not unconstitutional as applied to the federal government).

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15 There is another problem with application of RFRA in the context of a church property dispute. The purpose of RFRA was to restore 16 the compelling state interest test for laws that produce a substantial burden on a person's exercise of religion, a test the Supreme Court had 17 abandoned as a matter of constitutional law in Employment Div. v. Smith, 494 U.S. 872 (1990). The compelling state interest test had required 18 application of strict scrutiny to application of any religiously neutral 19 law that had the effect of burdening the exercise of religion. <u>See,</u> e.q., Wisconsin v. Yoder, 406 U.S. 205 (1972); Sherbert v. Verner, 374 20 U.S. 398 (1963).

Before the Court decided <u>Employment Div. v. Smith</u>, however, the Supreme Court had not applied the strict scrutiny analysis to disputes involving church property. Instead, it had held that courts had a choice to follow either a policy of deference to the highest authority of a hierarchical religious organization, if that authority had spoken on the question, or to apply neutral principles of secular law in order to resolve the dispute. There is no indication that RFRA was intended to change that approach to the analysis of disputes over ownership of church property.

Page 27 - MEMORANDUM OPINION (TORT CLAIMANTS COMMITTEE'S SECOND RESTATED MOTION FOR PARTIAL SUMMARY JUDGMENT) ownership disputes, so for purposes of this motion I will assume that
 RFRA has potential application.

3 Even applying RFRA to the question of who owns the church property, I agree with the TCC that defendants have not shown that applying 4 5 § 541(a) of the Bankruptcy Code would substantially burden their exercise 6 of religion. Section 541(a) makes all interests in property of a debtor 7 as of the commencement of the case property of the bankruptcy estate. 8 Property interests are determined by state law, to which RFRA does not 9 apply. To the extent the Bankruptcy Code requires debtors, including 10 religious institutions, to follow state law in establishing and protecting property rights, debtor does not explain how that requirement 11 12 of bankruptcy law substantially burdens the free exercise of religion. Α determination under § 541 is simply a determination of status, that is, 13 14 who owns property. It is hard to understand how the court's 15 determination of what constitutes property of the bankruptcy estate under 16 § 541 could impose a substantial burden on the exercise of religion.

Further, it is not clear that § 541 is inconsistent with canon law. Section 541(d) carves out of the bankruptcy estate "[p]roperty in which the debtor holds, as of the commencement of the case, only legal title and not an equitable interest[.]" Thus, if defendants can show that, under state law, the disputed properties are held by the Archdiocese in trust for the parishes and schools, § 541 would recognize that trust relationship, subject to the avoidance provisions of § 544(a)(3).

Debtor argues that "it is astounding that the TCC contends that there would be no 'substantial burden on religious exercise' were this

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Court to combine the assets of 124 parishes into the Debtor's estate, 1 2 contrary to the very Canon Law governing both." Debtor's Brief in Response to Tort Claimants Committee's Restated Second Motion for Partial 3 4 Summary Judgment at 46-47. It then cites cases in which courts have held 5 that applying § 548 of the Bankruptcy Code to avoid the transfer of 6 tithes given by individual debtors to churches in the year prior to the 7 filing of a bankruptcy petition would be a substantial burden on the debtors' exercise of religion. 8

9 The problem with this argument is that debtor does not point to anything in the Code of Canon Law that requires it to hold title to the 10 property as it does, or to anything in state or federal law that 11 12 prohibits it from effectuating its view of property ownership by 13 complying with neutral secular laws. The secular law provides debtor 14 with the ability to use neutral civil law to create and protect its 15 property interests consistent with the tenets of the church. For example, state law would allow the parishes and schools to be separately 16 17 incorporated as nonprofit corporations, thereby empowering them to hold 18 title to real property; neither debtor nor the other defendants have 19 pointed out anything in canon law that would preclude such separate 20 incorporation. In the alternative, a religious organization such as 21 debtor could show on the title to real property that it holds the 22 property in trust for some other legal entity or person.

If a religious organization's manner of holding property fails under neutral civil law to protect its internal view of property ownership, but such internal view could have been accommodated by civil law, the burden

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8 Defendants argue that applying neutral laws to disregard the 9 separateness of parishes from the archdiocese would substitute one church 10 administrator (the Archbishop) for another (the parish priest), in 11 violation of canon law that gives the parish priest certain authority 12 over parish property. They also argue that disregarding the parishes as 13 ecclesiastical entities would rewrite church polity and governance and 14 eviscerate the authority of the parish priests.

The court's obligation is to apply neutral principles of law to determine property of the estate. As long as neutral civil law does not preclude the church from holding property in a way that recognizes internal church law concepts of property ownership, holding a church organization to the consequences of the choices it has made about how to organize its affairs with relation to the secular world, including its

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In fact, one parish in the Portland Archdiocese, the St. Elizabeth Parish of Portland, Oregon, is incorporated as a religious corporation. Declaration of Timothy J. Conway in Support of Tort Claimants Committee's Second Motion for Partial Summary Judgment, Exh. 22. There is also evidence that other parishes in the Portland Archdiocese were separately incorporated but have been dissolved, and that parishes in other dioceses are separately incorporated under state nonprofit corporation laws.

choice of how to hold title to property, does not substantially burden 1 the exercise of religion. What defendants ask this court to do in the 2 name of religious freedom is to disregard the choice debtor has made 3 about how to hold property under civil law, because of their argument 4 5 that the choice leads to a result not consistent with canon law. Tt is 6 not for the civil courts to enforce canon law if the actions of the 7 religious organization under applicable civil law do not effectuate what 8 canon law requires.

9 I conclude that applying neutral secular principles of law to determining rights in property for purposes of this bankruptcy case would 10 not violate RFRA. 11

The Parish Committee argues that applying § 544(a)(3)²² to avoid any 12 unrecorded interests in the parish and school real property would violate 13 14 RFRA, because they made religiously motivated contributions to their 15 parishes, not to the Archdiocese, and taking the fruits of their contributions to pay the claims of the Archdiocese would substantially 16 burden the exercise of their religion. I am not persuaded. Because, as 17 18 I explain below, the parishes are merely parts of the Archdiocese, the 19 contributions made to the parishes were in effect made to the 20 Archdiocese. Using the fruits of the contributions to pay claims against the Archdiocese does not impose a substantial burden. 21

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²² Section 544(a)(3) gives to a bankruptcy trustee the powers of a 23 hypothetical bona fide purchaser of real property of the debtor as of the commencement of the case, and allows the trustee to avoid any interests in property that could be avoided by that hypothetical bona fide purchaser.

Defendants also argue that applying § 544(a)(3) would violate RFRA, 1 2 because they need parish churches in which to worship and to engage in the sacraments that mark religious occasions in their lives, such as 3 4 baptisms, marriages, and funerals. The TCC argues that the loss of some 5 of the parish churches would not substantially burden defendants' 6 exercise of religion, because there is no constitutional right to worship 7 in any particular building, and the parishioners could attend alternate parishes if their particular parish church were sold. According to the 8 9 TCC, the need to attend an alternate parish might be an inconvenience, 10 but it does not prevent the parishioners from having the religious experience that the faith mandates. 11

12 Unlike § 541(a), which simply effectuates the choices debtor has 13 made under state law about how to hold title to property, § 544(a)(3) is 14 a federal law that has the potential to alter the property rights of the 15 debtor and a third party in property titled in debtor's name on the date 16 of bankruptcy. It gives to the bankruptcy trustee (or someone authorized 17 to exercise the powers of the trustee) the ability to avoid certain interests in real property that would not be avoidable under state law if 18 19 there were no actual bona fide purchaser of real property.

20 RFRA would prevent avoidance of the asserted beneficial interests of 21 parishioners and those who have donated and sent children to the 22 Archdiocesan high schools only if that avoidance would substantially 23 burden the exercise of religion. I conclude that there is a question of 24 fact as to whether avoidance of any such interests would substantially 25 burden the exercise of religion.

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The result of a successful § 544(a)(3) claim in this case could mean 1 2 that the asserted interests of parishioners and other donors would be 3 avoided on all or substantially all of the parish and school real properties, on which the parish churches and Archdiocesan high schools 4 5 are located. Once those interests are avoided, the property could be 6 used to meet the claims of creditors, free of any interests of the 7 parishioners and other donors. In order to use the properties to meet 8 the claims of creditors, the properties could be sold, which would make 9 those churches and schools unavailable to the parishioners and school 10 children to use for worship and education.

The First Amendment expert for the TCC acknowledged at oral argument 11 12 on this motion for summary judgment that § 544(a)(3) could impose a substantial burden if the ultimate result were the use of all of the real 13 14 property titled in debtor's name to satisfy the claims of debtor's 15 creditors, thereby making those properties unavailable for worship and 16 other church purposes. The TCC's expert argued that, if less than 99 17 percent of the churches were taken to satisfy claims of creditors, the burden would be merely incidental, not substantial. 18

The possibility that the result of the TCC's § 544(a)(3) claim could be the loss of all parish church and Archdiocesan school properties titled in debtor's name raises a question of fact regarding whether application of § 544(a)(3) would impose a substantial burden on the parishioners' exercise of religion. Without knowing the amount of the claims or the value of the real property, or what alternatives parishioners and school children would have for worship and religious

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education, I cannot tell whether application of § 544(a)(3) would create 1 a substantial burden on the exercise of religion. The burden might not 2 be substantial, depending on the number of properties that must be sold 3 to pay claims of creditors and whether there are alternative locations 4 for worship and religious education. But if application of the statute 5 6 leaves the parishioners and school children with no place to worship and 7 study, because no facilities are available, and if they establish that 8 worship and study are central to religious doctrine, the burden could be substantial. 9

10 This is summary judgment, and the evidence does not give the answers 11 to those questions.

12 If defendants can show a substantial burden, then the question is 13 whether the government has a compelling interest in application of 14 § 544(a)(3). The TCC argues that the government has a compelling 15 interest in the uniform and predictable enforcement of the Bankruptcy 16 Code and in maintaining an equitable system for protecting creditors and 17 providing debtors with a fresh start.

18 Although I do not doubt the importance of the uniform application of 19 the Bankruptcy Code and implementation of the policies of bankruptcy law, 20 I agree with the Eighth Circuit's view articulated in the first Young 21 case that "the interests advanced by the bankruptcy system are not compelling under the RFRA." In re Young, 82 F.3d 1407, 1420 (8th Cir. 22 23 1996). The purpose of § 544(a)(3) is to maximize the bankruptcy estate 24 and thereby maximize the recovery for creditors. But the Bankruptcy Code 25 itself contains various provisions that limit the breadth of the estate,

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including, for example, \S 541(d), which excludes from the bankruptcy 1 estate property in which a debtor holds only legal but not equitable 2 3 title. There are also exceptions in the Bankruptcy Code to the policy of providing a debtor with a fresh start, such as the exceptions to 4 discharge set out in § 523(a). Thus, the Bankruptcy Code itself provides 5 6 for exceptions that do not further the policies of the Code. In light of those exceptions, I conclude that there is no compelling governmental 7 interest in applying § 544(a)(3), if doing so would impose a substantial 8 burden on the exercise of religion. 9

10 If, after a trial, defendants show that application of § 544(a)(3)would impose a substantial burden on the exercise of religion, the 11 12 question would become what remedy would be appropriate. RFRA provides 13 that "[a] person whose religious exercise has been burdened in violation 14 of [RFRA] may . . . obtain <u>appropriate relief</u> against a government." 42 15 U.S.C. § 2000bb-1(c) (emphasis supplied). There are many forms that relief might take. One possibility might be to limit the number of 16 17 properties subject to the avoidance powers of § 544(a)(3), if it is shown that the loss of some but not all of the churches and schools would be 18 19 inconvenient but not substantially burdensome. What relief would be 20 appropriate is a question left for another day.

There is a question of fact as to whether application of § 544(a)(3) would impose a substantial burden on defendants. Therefore, I will deny summary judgment on defendants' religious freedom defenses, to the extent they assert violations of RFRA by application of § 544(a)(3).

E. <u>Conclusion</u>

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I conclude that none of the authorities cited by defendants, the 1 2 constitution, RFRA, the corporation sole statute, nor debtor's articles 3 of incorporation, require that canon law be considered in applying neutral principles of law to determine the question of ownership of 4 5 property by this bankruptcy estate. There is a question of fact as to 6 whether applying § 544(a)(3) to avoid unrecorded interests in real 7 property would be a substantial burden on the exercise of religion. Therefore, the TCC is entitled to summary judgment on the religious 8 9 freedom affirmative defenses, except the RFRA defense to the § 544(a)(3) 10 claim.

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3.

Are the parishes separate entities from debtor?

12 The TCC seeks a ruling that the "parishes and schools have no legal 13 existence separate from or independent of Debtor and do not have the 14 capacity to sue or be sued." TCC's Restated Second Motion for Partial 15 Summary Judgment at 2. Debtor seeks a ruling that "[t]he Parishes and 16 the Debtor are separate entities." Debtor's Cross Motion for Partial 17 Summary Judgment at 3.

Whether the parishes and Archdiocesan high schools have separate legal existence is relevant. If they are merely part of the corporate debtor, then, as I discuss below, they are not entities that can hold title to real property or be beneficiaries of trusts. If they are not separate enough from debtor to sue and be sued, then they cannot assert claims against debtor. Therefore, I will consider the parties' arguments on this issue.

I first note that debtor does not argue that the Archdiocesan high

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schools are separate entities from debtor; it merely argues that the 1 parishes are separate. The parties appearing on behalf of the 2 3 Archdiocesan high schools (Marist, Central Catholic, and Regis High Schools) do not argue that they are separate entities from debtor, but 4 5 instead argue that whether or not they are separate is irrelevant to the question of whether the school property is held in charitable trust. 6 7 Because there does not appear to be a dispute that the three Archdiocesan high schools have no separate legal existence, the TCC is entitled to 8 summary judgment that Marist, Central Catholic, and Regis High Schools 9 are not civil entities separate from debtor.²³ 10

I turn now to the parishes.²⁴ Debtor argues that, under canon law, 11 currently codified in The Code of Canon Law (1983), each parish and 12 diocese is a separate entity known as a "public juridic person," and that 13 14 each public juridic person owns its respective temporal goods. See, 15 <u>e.q.</u>, <u>Code of Canon Law</u> c. 116 § 1; c. 373; c. 515 § 1; c. 1256. It also 16 argues, and provides evidence to support its argument, that the parishes 17 operate in many ways independently of the archdiocese. From those 18 propositions, it asserts that this court must recognize the parishes as 19 separate legal entities from debtor, each of which may own its own

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²⁴ This discussion does not apply to St. Elizabeth Parish, which is separately incorporated. The TCC does not dispute that St. Elizabeth Parish is a legal entity separate from debtor.

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As I explained above, I do not address at this juncture the argument of the representatives of the schools and debtor that the parishes and school properties are held in charitable trust. That question goes beyond what is at issue in this summary judgment proceeding.

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As I said in the earlier discussion, in this dispute, canon law is not applicable to the question of whether the parishes have separate civil law existence. Even assuming that the parishes operate independently of debtor (and there is a question about how much independence they really have), independent operation does not make them separately recognizable legal entities.

8 Even debtor's own canon law expert acknowledges that being a 9 separate juridic person under canon law does not give that juridic person 10 a civil law identity. In his book <u>Church Property, Church Finances, and</u> 11 <u>Church-Related Corporations</u>, Nicholas Cafardi explained that

[t]he public juridic person, as such, has no civil law equivalent and no civil law identity. Its only existence is juridical in the canon law. It is a religious concept and not a civil one. Adam J. Maida and Nicholas P. Cafardi, <u>Church Property</u>, <u>Church Finances</u>,

15 <u>and Church-Related Corporations</u> 131 (1984). Thus, although canon law 16 gives parishes separate canonical existence, it does not give them 17 separate civil law existence.

Under Oregon law, religious corporations including corporations sole are authorized to sue and be sued, and to hold and dispose of property. ORS 65.074. Debtor does not cite any state law that would authorize unincorporated parishes to sue and be sued or to hold and dispose of real property.²⁵ In fact, unincorporated religious associations are not legal

24 ²⁵ Debtor points to its list of lawsuits pending at the time of bankruptcy, filed in response to a question on the Statement of Financial Affairs, which it says shows that parishes have in fact been sued. (continued...)

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persons that may take title to real property in their names. See, e.g., 1 2 State v. Sunbeam Rebekah Lodge No. 180 of Hermiston, 169 Or. 253, 266 (1942); Liggett v. Ladd, 17 Or. 89 (1888). Because the parishes are not 3 4 separately incorporated, as they could be under Oregon religious 5 corporations law, they cannot hold title to real property. They are not 6 separate from, but are merely a part of debtor. Accord F.E.L. 7 Publications, Ltd. v. Catholic Bishop of Chicago, 754 F.2d 216, 221 (7th Cir. 1985)(Catholic parishes not separate and independent entities from 8 Catholic Bishop, so Bishop could not be liable for interfering with 9 business relationship of parishes and third party); E.E.O.C. v. St. 10 Francis Xavier Parochial School, 77 F. Supp. 2d 71 (D.D.C. 1999), aff'd, 11 12 254 F.3d 315 (D.C. Cir. 2000)(table)(parish was unincorporated division 13 of archdiocese, which was a corporation sole, and therefore could not be

²⁵(...continued)

Declaration of Thomas W. Stilley, Exh. 5. According to debtor's list, in 16 many of those cases, the parish was sued as an assumed business name of debtor. In none was the parish or school sued independently of debtor. 17 Further, nothing in the exhibit shows the outcome of the lawsuit against the parish or school; it is entirely possible that the parish or school could successfully defend by claiming that it was not an entity that had 19 the capacity to be sued. I am not persuaded that the fact that a plaintiff names an entity in a lawsuit provides evidence that the entity 20 has the capacity to be sued.

21 Debtor also notes that four parish schools (Blanchet Catholic School, St. Joseph School, Queen of Peace School, and St. Vincent de Paul 22 School) are registered with the Oregon Secretary of State as authorized representatives of the Oregon Wine and Food Festival. The assumed 23 business name on record with the state is the Oregon Wine and Food 24 Festival, not the schools themselves, which are merely authorized representatives of the festival. That evidence does not create a 25 question of fact as to whether the schools themselves are separate legal entities authorized to hold title to real property under Oregon law. 26

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2 This result is consistent with the position that debtor has taken in 3 other legal proceedings. For example, in its answer to a complaint filed 4 in state court, debtor admitted that "the Church of St. Michael The 5 Archangel is a parish of the Archdiocese under the Canon Law of the Roman 6 Catholic Church, . . . but that the parish is not a separate secular 7 legal entity." Declaration of Michael Fletcher filed October 26, 2005, 8 Exhibit 12 at p. 1. The Archdiocese has also taken the position that 9 schools run by the parishes are part of and not separate from the 10 Archdiocese. See Declaration of Timothy Conway filed May 11, 2005, Exhibits 6 and 7. Although I do not rely on those positions to reach my 11 12 conclusion, they do show that debtor has considered the issue in the past 13 and has reached the same conclusion as I do today.

14 Debtor argues that, even if the parishes are not legal entities that 15 can hold title to real property, they have sufficient legal existence to 16 allow them to be beneficiaries of a trust. They point to the recognition 17 of churches as separate entities in various statutory schemes. 18 Specifically, they point to the Internal Revenue Code, which provides an 19 exemption from taxation for "any community chest, fund, or foundation, 20 organized and operated exclusively for religious, [or] charitable . . . 21 purposes," 26 U.S.C. § 501(c)(3); the Bankruptcy Code, which excludes 22 charitable contributions "to a qualified religious or charitable entity" from fraudulent transfer avoidance, 11 U.S.C. § 548(a)(2); and Oregon's 23 24 Charitable Trust and Corporation Act, which defines "religious 25 organization" as "any organized church or group organized for the purpose

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of divine worship, religious teaching, or other directly ancillary 1 purposes." ORS 128.620(4).²⁶ 2

Those statutes do not provide support for concluding that parishes 3 are sufficiently separate from debtor to be the beneficiaries of trusts. 4 5 If anything, they show that, if an unincorporated religious organization 6 is to have legal status for some purpose, a statute must expressly 7 provide for such status.

8 "A person who has the capacity to take and hold legal title to 9 property has the capacity to be the beneficiary of a trust of such property." 76 Am. Jur. 2d <u>Trusts</u> § 240 (2005). Thus, natural persons 10 have the capacity to be beneficiaries of trusts, as do corporations. 11 2 Mark L. Ascher, et al., Scott on Trusts § 116 (4th ed. 2001). 12 13 Unincorporated associations also may be beneficiaries of a trust. 14 Restatement (Second) of Trusts § 119 (1959); Good Samaritan Hosp. and 15 Med. Ctr. v. U.S. Nat'l Bank, 246 Or. 478 (1967).

16 There is no authority to which the parties direct me or of which I am aware, however, that would allow a division of a corporation or a unit 17 18 or part of a legal entity to be a beneficiary of a trust. It is one

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²⁰ 26 The definition of "religious organization" in the Charitable Trust and Corporation Act does not assist debtor. The Act exempts 21 religious organizations from many of its provisions. ORS 128.640(2). Those provisions that do apply to such organizations relate primarily to 22 the authority of the attorney general to investigate and enforce the provisions of the Act. ORS 128.680 - 128.710; 128.720 - 128.750. 23 Nothing in the Charitable Trust and Corporation Act even hints at 24 providing authority for an unincorporated religious organization to hold property in its own right or to sue or be sued, other than by the 25 attorney general in his or her regulatory capacity. See ORS 128.680 -128.710. 26

thing to hold that an independent unincorporated association has the 1 capacity to be the beneficiary of a trust. It is quite another to hold 2 3 that a corporation can hold property in trust for a unit or part of itself. 4

5 Debtor has chosen to organize its operations under a corporation 6 sole. It chose to separately incorporate (or allow the separate 7 incorporation of) St. Elizabeth Parish; it could also have chosen to 8 incorporate the other parishes as religious corporations, by which they 9 would gain a civil legal status and could exercise the powers granted to such corporations, including the power to hold and dispose of property 10 and to sue and be sued. Debtor did not, however, choose to do that, and 11 gives no reason why it could not, under state law, have separately 12 13 incorporated the parishes or in some other way organized itself to protect the canonical ownership rights, if any, of the schools and 14 15 parishes. The existence of St. Elizabeth Parish is evidence that such 16 incorporation is possible and acceptable.²⁷

17 The TCC is entitled to summary judgment that the parishes and 18 schools are not separate legal entities with the capacity to sue or be sued. Debtor's cross-motion for summary judgment will be denied.

V. CONCLUSION

There is no First Amendment impediment to this court's jurisdiction to determine whether property in which title is held by debtor belongs to

27 Debtor proposes in its plan of reorganization that it have the right to alter the organization and structure of debtor, including 25 possibly incorporating each of the parishes and schools. Debtor's Chapter 11 Plan of Reorganization, filed November 15, 2005, at ¶ 8.8. 26

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the bankruptcy estate or to others. The requirements of protection of 1 religious freedom, including RFRA, do not prohibit this court from 2 deciding this issue. No federal constitutional or statutory law, nor 3 state statute, nor debtor's articles of incorporation require application 4 5 of the Code of Canon Law to the determination of whether the disputed 6 property is property of the bankruptcy estate. Under civil law, the 7 parishes and high schools are not separate civil legal entities that have 8 the capacity to sue and be sued or to be beneficiaries of trusts.

9 There is a question of fact whether RFRA would preclude avoidance of all unrecorded interests in real property titled in debtor's name. 10 11 Therefore, the TCC are not entitled to summary judgment on the RFRA defense to the § 544(a)(3) claim. 12

The TCC's restated second motion for partial summary judgment will 13 14 be granted, except that it will be denied with regard to the RFRA defense 15 to the § 544(a)(3) claim. Debtor's cross-motion for partial summary 16 judgment will be denied. Mr. Kennedy should submit the order.

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19 cc: Howard M. Levine Albert N. Kennedy 20 Brad T. Summers Steven M. Hedberg 21 Brad S. Copeland Phoebe Joan O'Neill 22 James Ray Streinz David Foraker 23

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